

NOTE ON THE MONOGRAPH

This chapter is identical with the Note for Guidance on Minimising the Risk of Transmitting Animal Spongiform Encephalopathy Agents via Human and Veterinary Medicinal Products – Revision 3 (EMA/410/01 rev. 3).

This 3rd technical revision has been undertaken to take into account advancement of science in the area of transmissible spongiform encephalopathies, as well as the evolving situation regarding Bovine Spongiform Encephalopathy (BSE) across the world.

For the classification of countries or regions according to their BSE risk, the revised chapter will make reference to the rules laid down by the World Organisation for Animal Health (OIE), replacing the previous GBR classification. Nevertheless, for countries that were classified according to the GBR criteria but not yet according to the OIE criteria, the existing GBR classification should apply, provided that there is no evidence of significant change in their BSE risk.

New criteria for the sourcing and processing of gelatin and bovine blood derivatives used in the manufacture of medicinal products for human or veterinary use have been introduced, as well as a new subsection on Peptones.

The revised Note for Guidance replaces the previous revision of the Note for Guidance (EMA/410/01 Rev. 2 published in the Official Journal of the European Union (C 24, 28.1.2004, p. 6)) as the revised chapter replaces the last version, first published in the 5th edition.

The proposed date of application of the revised chapter is 1 July 2011.

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5.2.8. MINIMISING THE RISK OF TRANSMITTING ANIMAL SPONGIFORM ENCEPHALOPATHY AGENTS VIA HUMAN AND VETERINARY MEDICINAL PRODUCTS

This chapter is identical with the Note for Guidance on Minimising the Risk of Transmitting Animal Spongiform Encephalopathy Agents via Human and Veterinary Medicinal Products – Revision 3, (EMA/410/01 rev. 3).

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21 1. INTRODUCTION

22 23 1-1. *SCIENTIFIC BACKGROUND*

24 Transmissible Spongiform Encephalopathies (TSEs) are chronic degenerative nervous
25 diseases characterised by the accumulation of an abnormal isoform of a cellular
26 glycoprotein (known as PrP or prion protein). The abnormal isoform of PrP (PrP^{TSE})
27 differs from normal PrP (PrP^c) in being highly resistant to protease and heat denaturation
28 treatments. PrP^{TSE} is considered to be the infective agent responsible for transmitting
29 TSE disease.

30 TSE diseases in animals include:

- 31
32
33 – bovine spongiform encephalopathy (BSE) in cattle,
34 – scrapie in sheep and goats,
35 – chronic wasting disease (CWD) in cervids (deer and elk),
36 – transmissible mink encephalopathy (TME) in farmed mink,
37 – feline spongiform encephalopathy (FSE) in felids (specifically domestic cats and captive
38 large cats), and
39
40 – spongiform encephalopathy of exotic ungulates in zoos.

41 In humans, spongiform encephalopathies include different forms of Creutzfeldt-Jakob
42 Disease (CJD), Kuru, Gerstmann-Sträussler-Scheinker Syndrome (GSS), and Fatal Familial
43 Insomnia (FFI).

44 Iatrogenic transmission of spongiform encephalopathies has been reported. In sheep,
45 scrapie has been accidentally transmitted by the use of Louping Ill vaccine prepared
46 from pooled, formaldehyde treated ovine brain and spleen in which material from
47 scrapie-infected sheep had been inadvertently incorporated. Also, transmission of

1 scrapie to sheep and goats occurred following use of a formol-inactivated vaccine against
2 contagious agalactia, prepared with brain and mammary gland homogenates of sheep
3 infected with *Mycoplasma agalactiae*. In man, cases of transmission of CJD have been
4 reported which have been attributed to the parenteral administration of growth hormone
5 and gonadotropin derived from human cadaveric pituitary glands. Cases of CJD have also
6 been attributed to the use of contaminated instruments in brain surgery and with the
7 transplantation of human dura mater and cornea.

8
9 Interspecies TSE transmission is restricted by a number of natural barriers, transmissibility
10 being affected by the species of origin, the prion strain, dose, route of exposure and, in
11 some species, the host allele of the PRNP gene. Species barriers can be crossed under
12 appropriate conditions.

13 BSE was first diagnosed in the United Kingdom in 1986 and a large number of cattle and
14 individual herds have been affected. It is clear that BSE is a food borne disease associated
15 with feed (e.g. meat and bone meal) derived from TSE affected animals. Other countries
16 have experienced cases of BSE, either in animals imported from the United Kingdom or in
17 indigenous animals. There is convincing evidence to show that the variant form of CJD
18 (vCJD) is caused by the agent which is responsible for BSE in cattle. Therefore, a cautious
19 approach continues to be warranted if biological materials from species naturally affected
20 by TSE diseases, especially bovine species, are used for the manufacture of medicinal
21 products.
22

23 In the course of active surveillance programs, two previously unrecognized forms of
24 atypical BSE (BSE-L, also named BASE, and BSE-H) have been identified in rare sporadic
25 cases from Europe, North America, and Japan. The 'L' and 'H' identify the higher and
26 lower electrophoretic positions of their protease-resistant PrP^{TSE} isoforms. It is noteworthy
27 that atypical cases have been found in countries that did not experience classical BSE so
28 far, like Sweden, or in which only few classical BSE cases have been found like Canada
29 or USA. The atypical BSE agent has been experimentally transmitted to transgenic mice
30 expressing the human prion protein and to a cynomolgus monkey.

31 Scrapie occurs worldwide and has been reported in most European countries. It has the
32 highest incidence in Cyprus. While humans have been exposed to naturally occurring
33 scrapie for over 250 years, there is no epidemiological evidence directly linking scrapie
34 to spongiform encephalopathies in humans⁽¹⁾. However, there remains a theoretical and
35 currently unquantifiable risk that some BSE-contaminated protein supplement may have
36 been fed to sheep. Further, it should also be assumed that any BSE agent introduced
37 into the small ruminant population via contaminated feed is likely to be recycled and
38 amplified⁽²⁾.
39

40 There is interest in infecting cells with TSE agents to develop assays and for basic scientific
41 reasons. Some success has been reported, usually but not always with neural cell lines.
42 The conditions needed to infect a cell are not well understood and the process is difficult
43 requiring particular combinations of agent and cell. It is not considered appropriate to
44

45 (1) This is currently being assessed by EFSA and ECDC. For updated information, please refer to the following link:
46 <http://registerofquestions.efsa.europa.eu/roqFrontend/questionsListLoader?mandate=M-2009-0221>

47 (2) In January 2005, after confirmation of BSE in a goat in France, additional legislative measures were taken related to monitoring
and an increased testing of small ruminants. The increased surveillance did not identify additional cases of BSE in sheep and goats in
the EU.

1 make specific recommendations in terms of cell substrates to be used for production of
2 biological/biotechnology-derived substances. Nevertheless, the possibility of infection of
3 cell lines with TSE agents should be taken into account in risk assessments.

4
5 **1-2. REGULATORY COMPLIANCE**

6 **Risk assessment.** Since the use of animal-derived materials is unavoidable for the
7 production of some medicinal products and that complete elimination of risk at source is
8 rarely possible, the measures taken to manage the risk of transmitting animal TSEs via
9 medicinal products represent risk minimisation rather than risk elimination. Consequently,
10 the basis for regulatory compliance should be based on a risk assessment, taking into
11 consideration all pertinent factors as identified in this chapter (see below).

12 **Legal basis.** The note for guidance is published by the European Commission following

- 13
14 – Annex I, part I, module 3, section 3.2: *Content: basic principles and requirements*,
15 point (9) of Directive 2001/83/EC of the European Parliament and of the Council of
16 6 November 2001 on the Community code relating to medicinal products for human
17 use⁽³⁾, as amended, and
18
19 – Annex I, Title I, part 2, section C *Production and control of starting material of*
20 Directive 2001/82/EC of the European Parliament and of the Council of 6 November
21 2001 on the Community code relating to veterinary medicinal products⁽⁴⁾, as amended.

22 These directives require that applicants for marketing authorisation for human and
23 veterinary medicinal products must demonstrate that medicinal products are manufactured
24 in accordance with the latest version of this note for guidance published in the *Official*
25 *Journal of the European Union*. This is a continuing obligation after the marketing
26 authorisation has been granted.

27
28 By definition, the principle of Specified Risk Materials as defined in Regulation (EC)
29 No 999/2001 of the European Parliament and of the Council⁽⁵⁾ does not apply to medicinal
30 products. However, Regulation (EC) No 1774/2002 of the European Parliament and of
31 the Council⁽⁶⁾, which applies since 1st May 2003, lays down health rules concerning animal
32 by-products not intended for human consumption. As a general rule, and unless properly
33 justified, all animal by-products used as starting materials in the manufacture of medicinal
34 products should be ‘Category 3 (i.e. safe) materials or equivalent’, as defined in Regulation
35 (EC) No 1774/2002. Justification for the use of substances derived from other, high
36 infectivity materials must follow an appropriate benefit/risk evaluation (see further below).

37
38 The note for guidance should be read in conjunction with the various EU legal
39 instruments including Commission decisions progressively implemented since 1991.
40 Where appropriate, references to these decisions are given in the text. Position statements
41 and explanatory notes made by the Committee for Medicinal Products for Human Use
42 (CHMP) and Committee for Medicinal Products for Veterinary Use (CVMP) are still
43 applicable for the purpose of regulatory compliance unless otherwise superseded by the
44 note for guidance.

45 (3) OJ L 311, 28.11.2001, p. 67.

46 (4) OJ L 311, 28.11.2001, p. 1.

47 (5) OJ L 147, 31.5.2001, p. 1.

(6) OJ L 273, 10.10.2002, p. 1. Regulation (EC) 1774/2002 has been repealed by Regulation (EC) 1069/2009 that will apply from 4 March 2011 (OJ L 300, 14.11.2009, p. 1).

1 The general monograph *Products with risk of transmitting agents of animal spongiform*
2 *encephalopathies* of the European Pharmacopoeia refers to this chapter, which is identical
3 with the note for guidance. The monograph forms the basis for issuing Certificates of
4 Suitability as a procedure for demonstrating TSE compliance for substances and materials
5 used in the manufacture of human and veterinary medicinal products.

6 **Clarification of note for guidance.** As the scientific understanding of TSEs, especially
7 the pathogenesis of the diseases, is evolving, from time to time CHMP and its Biologics
8 Working Party in collaboration with CVMP and its Immunologicals Working Party may
9 be required in the future to develop supplementary guidance in the form of position
10 statements or explanatory notes for the purpose of clarifying the note for guidance.
11 The supplementary guidance shall be published by the Commission and on the website
12 of the European Medicines Agency and taken into consideration accordingly in the
13 scope of the certification of the European Directorate for the Quality of Medicines &
14 HealthCare (EDQM).
15

16 17 2. SCOPE

18 *TSE-RELEVANT ANIMAL SPECIES*

19 Cattle, sheep, goats and animals that are naturally susceptible to infection with
20 transmissible spongiform encephalopathy agents or susceptible to infection through the
21 oral route other than humans⁽⁷⁾ and non-human primates are defined as “TSE-relevant
22 animal species”⁽⁸⁾.
23

24 *MATERIALS*

25 This chapter is concerned with materials derived from “TSE-relevant animal species” that
26 are used for the preparation of:

- 27 – active substances,
- 28 – excipients and adjuvants, and
- 29 – raw and starting materials and reagents used in production (e.g. bovine serum
30 albumin, enzymes, culture media including those used to prepare working cell banks,
31 or new master cell banks for medicinal products which are subject to a new marketing
32 authorisation).
33

34 This chapter is also applicable to materials that come into direct contact with the
35 equipment used in manufacture of the medicinal product or that come in contact with the
36 medicinal product and therefore have the potential for contamination.

37 Materials used in the qualification of plant and equipment, such as culture media used
38 in media fill experiments to validate the aseptic filling process, shall be considered in
39 compliance with this chapter provided that the constituent or constituents are derived
40 from tissues with no detectable infectivity (category IC tissues), where the risk of
41 cross-contamination with potentially infective tissues has been considered (see section 3-3)
42 and where the materials are sourced from countries with negligible BSE risk or controlled
43

44 (7) Regulatory guidance and position papers have been issued by the Committee for Medicinal Products for Human Use and its
45 Biologics Working Party on human tissue derived medicinal products in relation to CJD and vCJD. Such guidance can be found on
46 <http://www.ema.europa.eu>

47 (8) Pigs and birds, which are animal species of particular interest for the production of medicinal products, are not naturally
susceptible to infection via the oral route. Therefore they are not TSE-relevant animal species within the meaning of this chapter. Also
dogs, rabbits and fish are non TSE-relevant animal species within the meaning of this chapter.

1 BSE risk (Categories A and B, respectively – see section 3-2). Such information shall
2 be provided in the dossier for a marketing authorisation and verified during routine
3 inspection for compliance with Good Manufacturing Practice (GMP).

4 Other materials such as cleaning agents, softeners and lubricants that come into contact
5 with the medicinal product during its routine manufacture or in the finishing stage or
6 in the primary packaging are considered in compliance with this chapter if they are
7 tallow derivatives prepared using the rigorous physicochemical processes as described in
8 section 6.

9
10 *SEED LOTS, CELL BANKS AND ROUTINE*
11 *FERMENTATION/PRODUCTION*⁽⁹⁾

12 For the purpose of regulatory compliance, master seeds or master cell banks in marketing
13 authorisation applications lodged after 1 July 2000 (for human medicinal products) or
14 1 October 2000 (for veterinary medicinal products) shall be covered by the note for
15 guidance.

16 Master seeds and master cell banks,

- 17 – for vaccine antigens,
18 – for a biotechnology-derived medicinal product as described in the Annex to Regulation
19 (EC) No 726/2004 of the European Parliament and of the Council⁽¹⁰⁾, and
20
21 – for other medicinal products using seed lots or cell banking systems in their
22 manufacture,

23
24 that have already been approved for the manufacture of a constituent of an authorised
25 medicinal product shall be considered in compliance with the note for guidance even if
26 they are incorporated in marketing authorisation applications lodged after 1 July 2000
27 (for human medicinal products) or 1 October 2000 (for veterinary medicinal products).

28 Master cell banks and master seeds established before 1 July 2000 (for human medicinal
29 products) or 1 October 2000 (for veterinary medicinal products), but not yet approved as
30 a constituent of an authorised medicinal product shall demonstrate that they fulfil the
31 requirements of the note for guidance. If, for some raw or starting materials or reagents
32 used for the establishment of these cell banks or seeds, full documentary evidence is no
33 longer available, the applicant should present a risk assessment as described in Section 4
34 of the note for guidance.

35 Established working seeds or cell banks used in the manufacture of medicinal products
36 authorised before 1 July 2000 (human medicines) or 1 October 2000 (veterinary
37 medicines), which have been subjected to a properly conducted risk assessment by a
38 Competent Authority of the Member States or the European Medicines Agency and
39 declared to be acceptable, shall also be considered compliant.

40
41 However, where materials derived from the “TSE-relevant animal species” are used in
42 fermentation/routine production processes or in the establishment of working seeds and
43 working cell banks, the applicant must demonstrate that they fulfil the requirements
44 of the note for guidance.

45
46 (9) See also: Position paper on the assessment of the risk of transmission of animal spongiform encephalopathy agents by master
47 seed materials used in the production of veterinary vaccines (EMEA/CVMP/019/01-February 2001 adopted by the Committee for
Medicinal Products for Veterinary Use (CVMP) in July 2001, (OJ C 286, 12.10.2001, p. 12)).

(10) OJ L 136, 30.4.2004, p. 1.

3. GENERAL CONSIDERATIONS

3-1. *SCIENTIFIC PRINCIPLES FOR MINIMISING RISK*

When manufacturers have a choice, the use of materials from “non TSE-relevant animal species” or non-animal origin is preferred. The rationale for using materials derived from “TSE-relevant animal species” instead of materials from “non-TSE-relevant species” or of non-animal origin should be given. If materials from “TSE-relevant animal species” have to be used, consideration should be given to all the necessary measures to minimise the risk of transmission of TSE.

Readily applicable diagnostic tests for TSE infectivity *in vivo* are not yet available. Diagnosis is based on post-mortem confirmation of characteristic brain lesions by histopathology and/or detection of PrP^{TSE} by Western blot or immunoassay. The demonstration of infectivity by the inoculation of suspect tissue into target species or laboratory animals is also used for confirmation. However, due to the long incubation periods of all TSEs, results of *in vivo* tests are available only after months or years.

Several immunochemical tests have been developed for the detection of PrP^{TSE} in post-mortem samples and some are now considered to be extremely sensitive. However, their ability to detect an infected animal depends on the timing of sample collection in relation to timing of exposure, the type of tissue collected and infectious dose acquired, together with consequential timing of onset of clinical disease. There is currently insufficient information on how this might be affected by strain variations.

Although screening of source animals by *in vitro* tests may prevent the use of animals at late stages of incubation of the disease and may provide information about the epidemiological status of a given country or region, none of the tests are considered suitable to unambiguously confirm the negative status of an animal.

Minimising the risks of transmission of TSE is based upon three complementary parameters:

- the source animals and their geographical origin,
- nature of animal material used in manufacture and any procedures in place to avoid cross-contamination with higher risk materials,
- production process(es) including the quality assurance system in place to ensure product consistency and traceability.

3-2. *ANIMAL SOURCE*

The source materials used for the production of materials for the manufacture of medicinal products shall be derived from animals fit for human consumption following ante- and post-mortem inspection in accordance with EU or equivalent (third country) conditions, except for materials derived from live animals, which should be found healthy after clinical examination.

3-2-1. **Geographical sourcing**

3-2-1-1. *Bovine materials*

The World Organisation for Animal Health (OIE)⁽¹¹⁾ lays down the criteria for the assessment of the status of countries in the chapter of the International Animal Health Code on bovine spongiform encephalopathy. Countries or regions are classified as follows:

(11) http://www.oie.int/eng/Status/BSE/en_BSE_free.htm

- 1 A. countries or regions with a negligible BSE risk;
- 2 B. countries or regions with a controlled BSE risk;
- 3 C. countries or regions with an undetermined BSE risk.

4 As stipulated in Commission Regulation (EC) No 999/2001, as amended⁽¹²⁾, the
 5 classification of countries or regions thereof according to their BSE risk, based on the
 6 rules laid down by OIE, is legally binding in the EU since 1 July 2007. Commission
 7 Decision 2007/453/EC⁽¹³⁾ as amended, provides the classification of countries or regions
 8 according to their BSE risk.

9 Previously, the European Commission Scientific Steering Committee (SSC)⁽¹⁴⁾ had
 10 established a temporary system for classifying the countries according to their
 11 geographical BSE risk (GBR)⁽¹⁵⁾.

12 For the purposes of this chapter the BSE classification based on the OIE rules should be
 13 used. If a country, which was previously classified in accordance to the SSC GBR criteria,
 14 has not been classified yet according to the OIE rules, the GBR classification can be used
 15 until OIE classification has taken place, provided that there is no evidence of significant
 16 change in its BSE risk⁽¹⁶⁾.

17 Where there is a choice, animals should be sourced from countries with the lowest
 18 possible BSE risk (negligible BSE risk countries (Category A)) unless the use of material
 19 from countries with a higher BSE risk is justified. Some of the materials identified in
 20 Section 6, “Specific Conditions” can be sourced from countries with controlled BSE risk
 21 (Category B) and, in some cases, from countries with undetermined BSE risk (Category C),
 22 provided that the controls and requirements as specified in the relevant sections below
 23 are applied. Apart from these exceptions, animals must not be sourced from countries
 24 with undetermined BSE risk (Category C), and justifications for the use of animals from
 25 countries with undetermined BSE risk (Category C) must always be provided.

26 *3-2-1-2. Sheep and goats (small ruminants)*

27 Naturally occurring clinical scrapie cases have been reported in a number of countries
 28 worldwide. As BSE in sheep and goats could possibly be mistaken for scrapie, as a
 29 precautionary measure, sourcing of materials derived from small ruminants shall take
 30 into account the prevalence of both BSE and scrapie in the country and the tissues from
 31 which the materials are derived.

32 (12) Regulation (EC) No 722/2007 (OJ L 164, 26.6.2007, p. 7)

33 (13) OJ L 172, 30.6.2007, p. 84

34 (14) The Scientific Steering Committee established by Commission Decision 97/404/EC (OJ L 169, 27.6.1997, p. 85) shall assist the
 35 Commission to obtain the best scientific advice available on matters relating to consumer health. Since May 2003, its tasks have been
 36 taken over by the European Food Safety Authority (EFSA): <http://www.efsa.europa.eu>

37 (15) The European Scientific Steering Committee classification for geographical BSE risk (GBR) gives an indication of the level of
 38 likelihood of the presence of one or more cattle clinically or pre-clinically infected with BSE in a given country or region. A definition of
 39 the four categories is provided in the following Table.

GBR level	Presence of one or more cattle clinically or pre-clinically infected with BSE in a geographical region/country
I	Highly unlikely
II	Unlikely but not excluded
III	Likely but not confirmed or confirmed at a lower level
IV	Confirmed at a higher level (≥ 100 cases/1 Million adult cattle per year)

40 Reports of the GBR assessment of the countries are available on the SSC website (http://ec.europa.eu/food/fs/sc/ssc/outcome_en.html)

41 (16) Experts consider that the GBR classification system is stable enough, so that it can continue to be used, during the interim
 42 period, for the demonstration of compliance with this chapter.

1 The principles related to “BSE negligible risk (closed) bovine herds” (see section 3-2-2)
 2 could equally be applied in the context of small ruminants in order to develop a framework
 3 to define the TSE status of a flock of small ruminants. For sheep, because of the concern
 4 over the possibility of BSE in sheep, the use of a genotype(s) showing resistance to
 5 BSE/scrapie infection could be considered in establishing TSE free flocks⁽¹⁷⁾. However, the
 6 possibility that genotypes resistant to scrapie could be susceptible to BSE (experimental
 7 oral exposure) or atypical scrapie (natural cases) should also be taken into account. Goats
 8 have not been studied sufficiently with regard to a genotype specific sensitivity.

10 Material of small ruminant origin should preferably be sourced from countries with a long
 11 history of absence of scrapie. Justification shall be required if the material is sourced
 12 from some other origin.

14 **3-2-2. BSE negligible risk (closed) bovine herds.** The safest sourcing is from countries
 15 or regions with a negligible risk (Category A countries). Other countries may have or
 16 have had cases of BSE at some point in time and the practical concept of “Negligible risk
 17 (closed) bovine herds” has been developed by the SSC and endorsed by the CHMP and
 18 CVMP. Criteria for establishing and maintaining a “BSE negligible risk (closed) bovine
 19 herd” can be found in the SSC opinion of 22-23 July 1999⁽¹⁸⁾.

21 For the time being it is not possible to quantify the reduction of the geographical BSE risk
 22 for cattle from BSE ‘negligible risk (closed) bovine herds’. However, it is expected that this
 23 risk reduction is substantial. Therefore, sourcing from such closed bovine herds shall be
 24 considered in the risk assessment in conjunction with the OIE classification of the country.

26 3-3. ANIMAL PARTS, BODY FLUIDS AND SECRETIONS AS STARTING MATERIAL

27 In a TSE infected animal, different organs and secretions have different levels of infectivity.
 28 If materials from ‘TSE-relevant animal species’ have to be used, consideration should be
 29 given to use materials of the lowest category of risk. The tables given in the Annex of this
 30 chapter⁽¹⁹⁾ summarise current data about the distribution of infectivity and PrP^{TSE} in cattle
 31 with BSE, and in sheep and goats with scrapie⁽²⁰⁾.

34 The information in the tables is based exclusively upon observations of naturally occurring
 35 disease or primary experimental infection by the oral route (in cattle) but does not include
 36 data on models using strains of TSE that have been adapted to experimental animals,
 37 because passaged strain phenotypes can differ significantly and unpredictably from those
 38 of naturally occurring disease. Because immunohistochemical and/or Western blot
 39 detection of misfolded host protein (PrP^{TSE}) have proven to be a surrogate marker of
 40 infectivity, PrP^{TSE} testing results have been presented in parallel with bioassay data. Tissues
 41 are grouped into three major infectivity categories, irrespective of the stage of disease:

42 (17) Opinion of the Scientific Panel on Biological Hazards on ‘the breeding programme for TSE resistance in sheep’:
 43 http://www.efsa.europa.eu/EFSA/efsa_locale-1178620753812_1178620775678.htm

44 (18) SSC Scientific Opinion on the conditions related to “BSE Negligible Risk (Closed) Bovine Herds” adopted at the meeting of
 22-23 July 1999. http://ec.europa.eu/food/fs/sc/ssc/out56_en.html

45 (19) The tissue classification tables are based upon the most recent WHO Guidelines on Tissue Infectivity Distribution in Transmissible
 Spongiform Encephalopathies (2010) <http://www.who.int/bloddproducts/tablestissueinfectivity.pdf>

46 (20) A Scientific opinion on BSE/TSE infectivity in small ruminant tissues is currently being
 47 reviewed by EFSA (Question No EFSA-Q-2010-052). For updated information please follow this link:
<http://registerofquestions.efsa.europa.eu/roqFrontend/questionsListLoader?mandate=M-2010-0041>

1 2 3	Category IA	High-infectivity tissues central nervous system (CNS) tissues that attain a high titre of infectivity in the later stages of all TSEs, and certain tissues that are anatomically associated with the CNS
4 5 6	Category IB	Lower-infectivity tissues peripheral tissues that have tested positive for infectivity and/or PrP ^{TSE} in at least one form of TSE
7 8 9	Category IC	Tissues with no detectable infectivity tissues that have been examined for infectivity, without any infectivity detected, and/or PrP ^{TSE} , with negative results

10 Category IA tissues and substances derived from them shall not be used in the manufacture
11 of medicinal products, unless justified (see Section 5).

12 Although the category of lower risk tissues (category IB tissues) almost certainly includes
13 some (e.g. blood) with a lower risk than others (e.g. lymphoreticular tissues), the data
14 about infectivity levels in these tissues are too limited to subdivide the category into
15 different levels of risk. It is also evident that the placement of a given tissue in one or
16 another category can be disease and species specific, and subject to revision as new data
17 emerge.

18 For the risk assessment (see section 4), manufacturers and/or marketing authorisation
19 holders/applicants shall take into account the tissue classification tables in the Annex
20 to this chapter.

21 The categories in the tables are only indicative and it is important to note the following
22 points.

- 23
- 24 – In certain situations there could be **cross-contamination** of tissues of different
25 categories of infectivity. The potential risk will be influenced by the circumstances
26 in which tissues were removed, especially by contact of tissues with lower-infectivity
27 tissues or no detectable infectivity (categories IB and IC tissues) with high-infectivity
28 tissues (category IA tissues). Thus, cross-contamination of some tissues may be
29 increased if infected animals are slaughtered by brain stunning (penetrative or non
30 penetrative) or if the brain and/or spinal cord is sawed. The risk of cross-contamination
31 will be decreased if body fluids are collected with minimal damage to tissue and cellular
32 components are removed, and if foetal blood is collected without contamination from
33 other maternal or foetal tissues including placenta, amniotic and allantoic fluids. For
34 certain tissues, it is very difficult or impossible to prevent cross-contamination with
35 category IA tissues (e.g. skull). This has to be considered in the risk assessment.
 - 36 – For certain classes of substances the **stunning/slaughtering techniques** used
37 may be important in determining the potential risk⁽²¹⁾ because of the likelihood of
38 disseminating the brain particles into the peripheral organs, particularly to the lungs.
39 Stunning/slaughtering techniques should be described as well as the procedures to
40 remove high infectivity tissues. The procedures to collect the animal tissues/organs
41 to be used and the measures in place to avoid cross-contamination with a higher risk
42 material must also be described in detail.
- 43
44

45 (21) SSC opinion on stunning methods and BSE risk (The risk of dissemination of brain particles into the
46 blood and carcass when applying certain stunning methods), adopted at the meeting of 10-11 January 2002.
47 http://ec.europa.eu/food/fs/sc/ssc/out245_en.pdf. Report of the EFSA Working group on BSE risk from
dissemination of brain particles in blood and carcass. Question No EFSA-Q-2003-122, adopted on 21 October 2004,
http://www.efsa.europa.eu/EFSA/efsa_locale-1178620753812_1178620777397.htm

- 1 – The risk of contamination of tissues and organs with BSE-infectivity potentially
2 harboured in central nervous material as a consequence of the stunning method used
3 for cattle slaughtering depends on the following factors:
4
5 – the amount of BSE-infectivity in the brain of the slaughtered animal,
6
7 – the extent of brain damage,
8
9 – the dissemination of brain particles in the animal body.

9 These factors must be considered in conjunction with the OIE/GBR classification of
10 the source animals, the age of the animals in the case of cattle and the *post-mortem*
11 testing of the cattle using a validated method.

12
13 The underlying principles indicated above would be equally applicable to sheep and
14 goats.

15 The risk posed by cross-contamination will be dependent on several complementary
16 factors including:

- 17
18 – measures adopted to avoid contamination during collection of tissues (see above),
19
20 – level of contamination (amount of the contaminating tissue),
21
22 – amount and type of materials collected at the same time.

23 Manufacturers or the marketing authorisation holders/applicants should take into
24 account the risk with respect to cross-contamination.

25 3-4. AGE OF ANIMALS

26 As the TSE infectivity accumulates in bovine animals over an incubation period of several
27 years, it is prudent to source from young animals.
28

29 Presence of infectious material has essentially been reported in the central nervous system
30 and related tissues, as well as in the lymphoreticular system, depending on the TSE agent
31 (BSE in cattle or scrapie in sheep and goat). The exact time course of infectivity in the
32 respective body parts and tissues, from the date of infection, is not known in both species
33 and, as such, it is difficult to give clear guidance on the age above which the various
34 tissues may be infected and should not be collected. The initial recommendation to collect
35 tissues in the youngest age is still valid. In addition, it is noteworthy that the age criteria
36 depend also on the geographical origin. Age is a more important parameter for materials
37 from countries where the risk is higher (Category B and C countries), than from countries
38 with a negligible BSE risk (Category A countries).

39 3-5. MANUFACTURING PROCESS

40 The assessment of the overall TSE risk reduction of a medicinal product shall take into
41 account the control measures instituted with respect to:

- 42
43 – sourcing of the raw/starting materials, and
44
45 – the manufacturing process.

46 Controlled sourcing is a very important criterion in achieving acceptable safety of the
47 product, due to the documented resistance of TSE agents to most inactivation procedures.

1 A quality assurance system, such as ISO 9000 certification, HACCP⁽²²⁾ or GMP, must
2 be put in place for monitoring the production process and for batch delineation (i.e.
3 definition of batch, separation of batches, cleaning between batches). Procedures shall
4 be put in place to ensure traceability as well as self-auditing and to auditing suppliers
5 of raw/starting materials.

6
7 Certain production procedures may contribute considerably to the reduction of the risk of
8 TSE contamination, e.g. procedures used in the manufacture of tallow derivatives (see
9 section 6). As such rigorous processing cannot be applied to many products, processes
10 involving physical removal, such as precipitation and filtration to remove prion-rich
11 material, are likely to be more appropriate than chemical treatments. A description of the
12 manufacturing process, including in-process controls applied, shall be presented and the
13 steps that might contribute to reduction or elimination of TSE contamination should be
14 discussed. Whenever different manufacturing sites are involved, the steps performed at
15 each site shall be clearly identified. The measures in place in order to ensure traceability
16 of every production batch to the source material should be described.

17 **Cleaning process.** Cleaning of process equipment may be difficult to validate for the
18 elimination of TSE agents. It is reported that after exposure to high titre preparations
19 of TSE agent, detectable infectivity can remain bound to the surface of stainless steel.
20 The removal of all adsorbed protein by the use of 1 M sodium hydroxide or chlorine
21 releasing disinfectants (e.g. 20 000 ppm chlorine for 1 h) have been considered acceptable
22 approaches where equipment that cannot be replaced has been exposed to potentially
23 contaminated material. Milder treatments with limited concentrations of alkali or
24 stabilized bleach, when properly formulated with detergents and used at specified
25 temperatures, have been shown to exhibit similar efficiency for removing prions as did
26 classical NaOH or chlorine treatments. A system based on vaporised hydrogen peroxide
27 also appeared to be efficient for inactivating TSE agents. These new treatments are more
28 compatible with delicate materials and may be suitable for practical use⁽²³⁾.

29
30 If risk materials are used in the manufacture of a product, cleaning procedures, including
31 control measures, shall be put in place in order to minimise the risk of cross-contamination
32 between production batches. This is especially important if materials from different risk
33 categories are handled in the same plant with the same equipment. In the case of using
34 category IA materials in the manufacture of a product, dedicated equipment shall be
35 used, unless otherwise justified.

36 Further research is needed to develop and validate new decontamination procedures to
37 lower the risk of cross-contamination for material and devices which are not compatible
38 with WHO-recommended procedures.

39 **Removal/Inactivation validation.** Validation studies of removal/inactivation procedures
40 for TSEs can be difficult to interpret. It is necessary to take into consideration the nature
41 of the spiked material and its relevance to the natural situation, the design of the study
42 (including scaling-down of processes) and the method of detection of the agent (*in vitro*
43 or *in vivo* assay). Further research is needed to develop an understanding of the most
44 appropriate “spike preparation” for validation studies. Therefore, validation studies are

46 (22) Hazard Analysis Critical Control Point.

47 (23) WHO Guidelines on Tissue Infectivity Distribution in Transmissible Spongiform Encephalopathies (2006)
<http://www.who.int/bloodproducts/tse/WHO%20TSE%20Guidelines%20FINAL-22%20JuneupdatedNL.pdf>

1 currently not generally required. However, if claims are made for the safety of the product
2 with respect to TSEs based on the ability of manufacturing processes to remove or
3 inactivate TSE agents, they must be substantiated by appropriate investigational studies⁽²⁴⁾.

4 In addition to appropriate sourcing, manufacturers are encouraged to continue their
5 investigations into removal and inactivation methods to identify steps/processes that
6 would have benefit in assuring the removal or inactivation of TSE agents. In any event,
7 a production process wherever possible shall be designed taking account of available
8 information on methods which are thought to inactivate or remove TSE agents.

9 For certain types of products (see section 6-3 Bovine blood and blood derivatives), where
10 validated removal/inactivation is not readily applicable, process evaluation might be
11 required. This should be based on the starting material and any published data on TSE
12 risk.
13

14 4. RISK ASSESSMENT OF MATERIALS OR SUBSTANCES USED IN THE 15 MANUFACTURE AND PREPARATION OF A MEDICINAL PRODUCT IN THE CONTEXT 16 OF REGULATORY COMPLIANCE

17 The assessment of the risk associated with TSE needs careful consideration of all of the
18 parameters as outlined in section 3-1 (Scientific Principles for Minimising Risk).

19 As indicated in the introduction to this chapter, regulatory compliance is based on a
20 favourable outcome from a risk assessment. The risk assessments, conducted by the
21 manufacturers and/or the marketing authorisation holders or applicants for the different
22 materials or substances from “TSE-relevant animal species” used in the manufacture of a
23 medicinal product shall show that all TSE risk factors have been taken into account and,
24 where possible, risk has been minimised by application of the principles described in this
25 chapter. TSE Certificates of suitability issued by the EDQM may be used by the marketing
26 authorisation holders or applicants as the basis of the risk assessments.
27

28 An overall risk assessment for the medicinal product, conducted by the marketing
29 authorisation holders or applicants, shall take into account the risk assessments for all
30 the different materials from “TSE-relevant animal species” and, where appropriate, TSE
31 reduction or inactivation by the manufacturing steps of the active substance and/or
32 finished product.

33 The final determination of regulatory compliance rests with the competent authority.

34 It is incumbent upon the manufacturers and/or the marketing authorisation holders or
35 applicants for both human and veterinary medicinal products to select and justify the
36 control measures for a given “TSE-relevant animal species” derivative, taking into account
37 the latest scientific and technical progress.
38

39 5. BENEFIT/RISK EVALUATION

40 In addition to the parameters as mentioned in sections 3 (that may be covered by a TSE
41 Certificate of Suitability issued by the EDQM) and 4, the acceptability of a particular
42 medicinal product containing materials derived from a “TSE-relevant animal species”, or
43 which as a result of manufacture could contain these materials, shall take into account
44 the following factors:

- 45 – route of administration of the medicinal product,
- 46

47 (24) Guideline on the investigation of manufacturing process for plasma-derived medicinal products with regard to vCJD risk
CPMP/BWP/5136/03

- 1 – quantity of animal material used in the medicinal product,
- 2 – maximum therapeutic dosage (daily dose and duration of treatment),
- 3 – intended use of the medicinal product and its clinical benefit,
- 4 – presence of a species barrier.

5
6 High-infectivity tissues (category IA tissues) and substances derived thereof shall not be
7 used in manufacture of medicinal products, their starting materials and intermediate
8 products (including active substances, excipients and reagents), unless justified. A
9 justification why no other materials can be used shall be provided. In these exceptional
10 and justified circumstances, the use of high-infectivity tissues could be envisaged for the
11 manufacture of active substances, when, after performing the risk assessment as described
12 in Section 4 of this chapter, and taking into account the intended clinical use, a positive
13 benefit/risk assessment can be presented by the marketing authorisation applicant.
14 Substances from category IA materials, if their use is justified, must be produced from
15 animals of countries with negligible BSE risk (Category A).

16 6. SPECIFIC CONSIDERATIONS

17
18 The following materials prepared from “TSE-relevant animal species” are considered in
19 compliance with this chapter provided that they meet at least the conditions specified
20 below. The relevant information or a certificate of suitability granted by the EDQM shall
21 be provided by the marketing authorisation applicant/holder.

22 6-1. *COLLAGEN*

23 Collagen is a fibrous protein component of mammalian connective tissue.

24 For collagen, documentation to demonstrate compliance with this chapter needs to
25 be provided taking into account the provisions listed in sections 3 to 5. In addition,
26 consideration should be given to the following.

- 27 – For collagen produced from bones, the conditions specified for gelatin are applicable
28 (see below). Lower inactivation capacity is expected from the collagen manufacturing
29 process than from that of gelatin. Therefore, sourcing becomes a more critical aspect to
30 consider.
- 31 – Collagen produced from tissues such as hides, skins, tendons and sinews do not
32 usually present a measurable TSE risk provided that contamination with potentially
33 infected materials, for example spillage of blood and/or central nervous tissues, is
34 avoided during procurement. Therefore, hides represent a safer raw material for human
35 implants derived from collagen. However, cross-contamination with brain material
36 released during the slaughtering process that may have dried on the surface of hides
37 would be difficult to eliminate. This is another aspect to consider in the evaluation
38 of safety of this source material.

39
40 The collagen manufacturing process can have some steps in common with the manufacture
41 of gelatin such as alkaline and sodium sulphate treatment, calcium hydroxide and sodium
42 hydroxide treatments or enzyme treatment. However, even these common steps can
43 differ in duration and pH condition which can result in significant differences in their
44 inactivation capacity. Manufacturers should at least conduct a process evaluation based on
45 the similarities of the collagen processing steps, as compared to known inactivation steps
46 in the manufacture of gelatin, in order to support the safety of the product. In addition
47 to processing, differences also exist in the final use of the material and, consequently, in

1 their risk assessment, while gelatin is widely used for oral administration, many collagen
2 applications are in the form of surgical implants. This aspect should also be considered in
3 the final risk assessment.

4 6-2. GELATIN

5 Gelatin is a natural, soluble protein, gelling or non-gelling, obtained by the partial
6 hydrolysis of collagen produced from bones, hides and skins of animals.

7
8 For gelatin, documentation to demonstrate compliance with this chapter needs to
9 be provided taking into account the provisions listed in sections 3 to 5. In addition,
10 consideration should be given to the following⁽²⁵⁾.

11 **The source material used**

12 Gelatin used in medicinal products can be manufactured from bones or hides.

13
14 *Hides as the starting material.* On the basis of current knowledge, hides used for gelatin
15 production represent a safer source material as compared to bones. However, it is highly
16 recommended that measures should be put in place to avoid cross-contamination with
17 potentially infected materials during procurement.

18
19 *Bones as the starting material.* Where bones are used to manufacture gelatin, the quality
20 of the starting materials needs to be controlled as an additional parameter to ensure the
21 safety of the final product. Therefore, the following should be applied.

- 22
23 1. Skulls and spinal cord shall be removed from the collected bones (raw/starting
24 material) independent of the age or the country of origin of the cattle.
- 25
26 2. Vertebrae shall be removed from the raw/starting materials from cattle over
27 30 months from countries with a controlled or an undetermined BSE risk (Categories B
28 or C).
- 29
30 3. Gelatin for parenteral use should only be manufactured from bones coming from
31 countries with a negligible or a controlled BSE risk (Category A and B, respectively).
32 Gelatin for oral use can be manufactured from bones from countries with a negligible, a
33 controlled or an undetermined BSE risk (Category A, B and C, respectively).
- 34
35 4. Gelatin shall be manufactured using one of the manufacturing methods described
below.

36 **Manufacturing methods**

37
38 *Hides.* No specific measures with regard to the processing conditions are required
39 for gelatin produced from hides provided that control measures are put in place to
40 avoid cross-contamination both during the procurement of the hides and during the
41 manufacturing process.

42
43 *Bones.* Where bones are used as the starting material, the mode of manufacture will be
44 the second parameter that will ensure the safety of gelatin.

45 (25) Based on the Opinion of the Scientific Panel on Biological Hazards of the European Food Safety Authority on the 'Quantitative
46 assessment of the human BSE risk posed by gelatine with respect to residual BSE risk'. The EFSA Journal, 312, (1-28).

47 http://www.efsa.europa.eu/EFSA/efsa_locale-1178620753812_1178620776107.htm

The requirements for source material selection and manufacture are appropriate for oral or parenteral gelatin for use in human and veterinary medicinal products.

- 1 – Gelatin can be manufactured from bones from countries with a negligible, a controlled
2 or an undetermined BSE risk (Categories A, B or C) sourced in accordance with the
3 conditions described in section 6-2 under The source material used, using the acid,
4 alkaline or heat/pressure manufacturing process.
5
- 6 – The manufacturing process shall be taken into consideration when performing the
7 risk assessment as described in Section 4 of this chapter. Both the acid and the
8 alkaline manufacturing methods have shown similar overall inactivation/removal of
9 TSE infectivity in the gelatin validation experiments. Studies have shown that an
10 additional alkaline treatment (pH 13, 2 h) of the bones/ossein further increases the
11 TSE inactivation/removal capacity of the manufacturing process. Other processing
12 steps such as filtration, ion exchange chromatography and UHT sterilisation also
13 contributes to the safety of gelatin.
14
- 15 – For a typical alkaline manufacturing process, bones are finely crushed, degreased with
16 hot water and demineralised with dilute hydrochloric acid (at a minimum of 4 per cent
17 and pH < 1.5) over a period of at least 2 days to produce the ossein. This is followed
18 by an alkaline treatment with saturated lime solution (pH at least 12.5) for a period
19 of at least 20 days.
- 20 – Bovine bones may also be treated by an acid process. The liming step is then replaced by
21 an acid pre-treatment where the ossein is treated at pH < 3.5 for a minimum of 10 hours.
22
- 23 – A “flash” heat treatment (sterilisation) step at 138 °C minimum for 4 s at least is
24 applied to both acid and alkaline manufacturing process.
25
- 26 – In the heat/pressure process, the dried degreased crushed bones are autoclaved with
27 saturated steam at a pressure greater than 3 bar and a minimum temperature of 133 °C,
28 for at least 20 min, followed by extraction of the protein with hot water.

29 The finishing steps are similar for the alkaline, acid and heat/pressure process and include
30 extraction of the gelatine, washing, filtration and concentration.
31

32 6-3. BOVINE BLOOD AND BLOOD DERIVATIVES

33 Foetal bovine serum is commonly used in cell cultures. Foetal bovine serum should
34 be obtained from foetuses harvested in abattoirs from healthy dams fit for human
35 consumption and the womb should be completely removed and the foetal blood harvested
36 in dedicated space or area by cardiac puncture into a closed collection system using
37 aseptic technique.
38

39 Newborn calf serum is obtained from calves under 20 days old and calf serum from animals
40 under the age of 12 months. In the case of donor bovine serum, given that it may be
41 derived from animals less than 36 months old, the TSE negative status of the donor herd
42 shall be well defined and documented. In all cases, serum shall be collected according to
43 specified protocols by personnel trained in these procedures to avoid cross-contamination
44 with higher risk tissues.

45 For bovine blood and blood derivatives, documentation to demonstrate compliance with
46 this chapter needs to be provided taking into account the provisions listed in sections 3
47 to 5. In addition, consideration should be given to the following.

Traceability

Traceability to the slaughterhouse must be assured for each batch of serum or plasma. Slaughterhouses must have available lists of farms from which the animals are originated. If serum is produced from living animals, records must be available for each serum batch which assures the traceability to the farms.

Geographical origin

Whilst tissue infectivity of BSE in cattle is more restricted than scrapie, as a precautionary measure bovine blood should be sourced from Category A countries. Bovine blood from Category B countries is also acceptable provided that there is no risk for cross-contamination of blood with brain material from the slaughter of animals over 21 months⁽²⁶⁾ of age.

Stunning methods

If it is sampled from slaughtered animals, the method of slaughter is of importance to assure the safety of the material. It has been demonstrated that stunning by captive bolt stunner with or without pithing as well as by pneumatic stunner, especially if it injects air, can destroy the brain and disseminate brain material into the blood stream. Non-penetrative stunning is no more considered as an alternative to penetrative stunning because contamination of blood with brain material has been demonstrated⁽²⁷⁾. Negligible risk can be expected from electro-narcosis⁽²⁸⁾, but this even does not provide strict safety because, when unsuccessful, animals may have to be additionally stunned. The stunning methods must therefore be described for the bovine blood collection process.

Whenever a risk of cross-contamination of blood with brain cannot be avoided at routine slaughtering in countries with a controlled BSE risk (Category B), safety measures such as restriction of the age of the cattle and/or reduction of infectious agents during manufacture have to be applied.

Age

For countries with a controlled BSE risk (Category B), a precautionary age limit of 21 months shall apply for bovine blood or blood derivatives where no significant reduction of TSE agents can be assumed from manufacture. An age limit of 30 months is considered sufficient for blood derivatives where significant reduction of TSE agents can be demonstrated as described below.

Reduction of TSE agents during manufacture

For blood derivatives, the capacity of the manufacturing process to reduce/eliminate TSE agents should be estimated from investigational studies. The estimation may be based on published data or in house data whenever it can be shown that such data is relevant to the specific manufacturing process. If it cannot be concluded that the reduction capacity is comparable, it is recommended that manufacturers undertake product-specific investigational studies. Investigations using biochemical assay may be sufficient if there is scientific evidence that this assay correlates with infectivity data. General

(26) Opinion of the Scientific Panel on Biological Hazards on the assessment of the age limit in cattle for the removal of certain Specified Risk Materials (SRM). Question No EFSA-Q-2004-146, adopted on 28 April 2005

(27) The tissue classification tables are based upon the most recent WHO Guidelines on Tissue Infectivity Distribution in Transmissible Spongiform Encephalopathies (2010) <http://www.who.int/bloodproducts/tablestissueinfectivity.pdf>

(28) Report of the EFSA Working Group on BSE risk from dissemination of brain particles in blood and carcass. Question No EFSA-Q-2003-112, adopted on 21 October 2004, http://www.efsa.europa.eu/en/sciencebiohaz/biohaz_opinions/opinion_annexes/733.html

guidance for investigational studies on reduction of TSE agents has been outlined⁽²⁹⁾. Brain-derived spike preparations are appropriate for studies investigating the risk from brain-contaminated blood.

6-4. TALLOW DERIVATIVES

Tallow is fat obtained from tissues including subcutaneous, abdominal and inter-muscular areas and bones. Tallow used as the starting material for the manufacture of tallow derivatives shall be 'Category 3 material or equivalent', as defined in Regulation (EC) No 1774/2002 of the European Parliament and of the Council of 3 October 2002 laying down health rules concerning animal by-products not intended for human consumption.

Tallow derivatives, such as glycerol and fatty acids, manufactured from tallow by rigorous processes are thought unlikely to be infectious and they have been the subject of specific consideration by CHMP and CVMP. For this reason, such materials manufactured under the conditions at least as rigorous as those given below shall be considered in compliance for this chapter, irrespective of the geographical origin and the nature of the tissues from which tallow derivatives are derived. Examples of rigorous processes are:

- trans-esterification or hydrolysis at not less than 200 °C for not less than 20 min under pressure (glycerol, fatty acids and fatty acid esters production),
- saponification with 12 M NaOH (glycerol and soap production):
 - batch process: at not less than 95 °C for not less than 3 h,
 - continuous process: at not less than 140 °C, under pressure for not less than 8 min, or equivalent,
- distillation at 200 °C.

Table 5.2.8-1. – *Concept for acceptance of bovine blood/sera and derivatives*

Product	Foetal bovine serum	Donor calf serum	Adult bovine donor serum	Calf serum	Adult bovine serum / plasma	Adult bovine serum / plasma / serum derivative	Adult bovine serum derivative	Adult bovine serum derivative
Geographical origin of cattle	Cat. A and B	Cat. A and B	Cat. A and B ¹	Cat. A and B	Cat. A	Cat. B	Cat. A	Cat. B
Age of cattle	unborn	< 1 year	< 36 months	< 1 year	No limit	< 21 months ²	No limit	< 30 months
Slaughtering/cross-contamination of blood with CNS material	No risk of cross-contamination			Risk of cross-contamination				
Demonstration of Prion reduction during manufacture	No			No				Yes ³

1. When sourced in Category B countries, cattle should be from well-defined and documented herds.

2. A higher age may be allowed if cross-contamination of blood with CNS material can be clearly ruled out (e.g. halal slaughter).

3. Demonstration of prion reduction may not be required if cross-contamination of blood with CNS material can be clearly ruled out (e.g. halal slaughter).

(29) Guideline on the investigation of manufacturing process for plasma-derived medicinal products with regard to vCJD risk CPMP/BWP/5136/03.

1 Tallow derivatives manufactured according to these conditions are unlikely to present any
2 TSE risk and shall therefore be considered compliant with this chapter.

3 Tallow derivatives produced using other conditions must demonstrate compliance with
4 this chapter.

5 6-5. *ANIMAL CHARCOAL*

7 Animal charcoal is prepared by carbonisation of animal tissues, such as bones, using
8 temperatures higher than 800 °C. Unless otherwise justified, the starting material for the
9 manufacture of animal charcoal shall be Category 3 material or equivalent, as defined
10 in Regulation (EC) No 1774/2002 of the European Parliament and of the Council of
11 3 October 2002 laying down health rules concerning animal by-products not intended
12 for human consumption. Irrespective of the geographical origin and the nature of the
13 tissue, for the purpose of regulatory compliance, animal charcoal shall be considered
14 in compliance with this chapter.

15 Charcoal manufactured according to these conditions is unlikely to present any TSE risk
16 and shall therefore be considered compliant with this chapter. Charcoal produced using
17 other conditions must demonstrate compliance with this chapter.

18 6-6. *MILK AND MILK DERIVATIVES*

19 In the light of the current scientific knowledge and irrespective of the geographical origin,
20 bovine milk is unlikely to present any risk of TSE contamination⁽³⁰⁾.

21
22 Certain materials, including lactose, are extracted from whey, the spent liquid from cheese
23 production following coagulation. Coagulation can involve the use of calf rennet, an
24 extract from abomasum, or rennet derived from other ruminants. The CHMP/CVMP have
25 performed a risk assessment for lactose and other whey derivatives produced using calf
26 rennet and concluded that the TSE risk is negligible if the calf rennet is produced in
27 accordance with the process described in the risk assessment report⁽³¹⁾. The conclusion
28 was endorsed by the SSC⁽³²⁾ which has also performed an assessment of the TSE risk of
29 rennet in general⁽³³⁾.

30 Bovine milk derivatives manufactured according to the conditions described below are
31 unlikely to present any TSE risk and shall therefore be considered compliant with this
32 chapter.

- 33 – The milk is sourced from healthy animals in the same conditions as milk collected for
34 human consumption, and
- 35 – no other ruminant materials, with the exception of calf rennet, are used in the
36 preparation of such derivatives (e.g. pancreatic enzyme digests of casein).

37 Milk derivatives produced using other processes or rennet derived from other ruminant
38 species must demonstrate compliance with this chapter.

39
40
41 (30) For milk and milk derivatives from small ruminants, please see EFSA opinion on Question No EFSA-Q-2008-310, adopted on
42 22 October 2008, <http://www.efsa.europa.eu/en/scdocs/scdoc/849.htm>

43 (31) Committee for Medicinal Products for Human Use and its Biologics Working Party conducted a risk and regulatory
44 assessment of lactose prepared using calf rennet. The risk assessment included the source of the animals, the excision
45 of the abomasums and the availability of well-defined quality assurance procedures. The quality of any milk replacers
46 used as feed for the animals from which abomasums are obtained is particularly important. The report can be found on
47 <http://www.ema.europa.eu/pdfs/human/press/pus/057102.pdf>

(32) Provisional statement on the safety of calf-derived rennet for the manufacture of lactose, adopted by the SSC at its meeting of
4-5 April 2002 (http://ec.europa.eu/food/fs/sc/ssc/out255_en.pdf)

(33) The SSC issued an opinion on the safety of animal rennet in regard to risks from animal TSE and BSE in particular, adopted
at its meeting of 16 May 2002 (http://ec.europa.eu/food/fs/sc/ssc/out265_en.pdf)

1 6-7. *WOOL DERIVATIVES*

2 Derivatives of wool and hair of ruminants, such as lanolin and wool alcohols derived from
3 hair shall be considered in compliance with this chapter, provided the wool and hair are
4 sourced from live animals.

5 Wool derivatives produced from wool which is sourced from slaughtered animals declared
6 “fit for human consumption” and the manufacturing process in relation to pH, temperature
7 and duration of treatment meets at least one of the stipulated processing conditions listed
8 below are unlikely to present any TSE risk and shall therefore be considered compliant
9 with this chapter.

10
11 – Treatment at $\text{pH} \geq 13$ (initial; corresponding to a NaOH concentration of at least 0.1 M
12 NaOH) at 60 °C for at least 1 h. This occurs normally during the reflux stage of the
13 organic-alkaline treatment.

14 – Molecular distillation at ≥ 220 °C under reduced pressure.

15 Wool derivatives produced using other conditions must demonstrate compliance with
16 this chapter.

17
18 6-8. *AMINO ACIDS*

19 Amino acids can be obtained by hydrolysis of materials from various sources.

20 Unless otherwise justified, the starting material for the manufacture of amino acids shall
21 be ‘Category 3 material or equivalent’, as defined in Regulation (EC) No 1774/2002 of
22 the European Parliament and of the Council of 3 October 2002 laying down health rules
23 concerning animal by-products not intended for human consumption.

24
25 Amino acids prepared using the following processing conditions are unlikely to present
26 any TSE risk and shall be considered compliant with this chapter:

27 – amino acids produced from hides and skins by a process which involves exposure of
28 the material to a pH of 1 to 2, followed by a pH of > 11 , followed by heat treatment
29 at 140 °C for 30 min at 3 bar,

30 – the resulting amino acids or peptides must be filtered after production, and

31
32 – analysis is performed using a validated and sensitive method to control any residual
33 intact macromolecules, with an appropriate limit set.

34 Amino acids prepared using other conditions must demonstrate compliance with this
35 chapter.

36
37 6-9 *PEPTONES*

38 Peptones are partial hydrolysates of protein, achieved by enzymic or acid digestion. They
39 are used in microbiological culture media to support the nutritional requirements of
40 micro-organisms, which might be used as seed stocks or in industrial scale fermentations
41 for the production of human and veterinary medicinal products, including vaccines. There
42 is considerable interest in the use of vegetable protein as an alternative to animal sourced
43 protein. However:

44 – where gelatin is used as the protein source material, reference is made to section 6-2
45 Gelatin, of this chapter,

46 – where casein is used as the protein source material, reference is made to section 6-6
47 Milk and milk derivatives, of this chapter,

- 1 – where tissue of TSE-relevant animal species is the protein source material, the tissue
 2 must be sourced from animals fit for consumption (see section 3-2 Source animals, of
 3 this chapter) with a maximum age of 30 months old for cattle from countries with a
 4 controlled BSE risk (Category B). The age of animals is of minimal concern for animals
 5 from countries with a negligible BSE risk (Category A).

7 Annex: major categories of infectivity

9 The tables below are taken from the *WHO Guidelines on Tissue Infectivity Distribution*
 10 *in Transmissible Spongiform Encephalopathies (2010)*.

11 Data entries are shown as follows:

- 12
 13 + = Presence of infectivity or PrP^{TSE}
 14 - = Absence of detectable infectivity or PrP^{TSE}
 15 NT = Not tested
 16 NA = Not applicable
 17 ? = Uncertain interpretation
 18 () = Limited or preliminary data
 19 [] = Infectivity or PrP^{TSE} data based exclusively on bioassays in transgenic
 20 (Tg) mice over-expressing the PrP-encoding gene or PRP^{TSE} amplification
 21 methods
 22
 23

24 Category IA: High-infectivity tissues

25 Tissue	26 Cattle		27 Sheep and goats		28 Elk and deer	
	29 BSE		30 Scrapie		31 CWD	
	32 Infectivity ¹	33 PrP ^{TSE}	34 Infectivity ¹	35 PrP ^{TSE}	36 Infectivity ¹	37 PrP ^{TSE}
Brain	+	+	+	+	+	+
Spinal cord	+	+	+	+	NT	+
Retina	+	NT	NT	+	NT	+
Optic nerve ²	+	NT	NT	+	NT	+
Spinal ganglia	+	+	+	+	NT	+
Trigeminal ganglia	+	+	NT	+	NT	-
Pituitary gland ³	-	NT	+	+	NT	+
Dura mater ³	NT	NT	NT	NT	NT	NT

37 Category IB: Lower-infectivity tissues

38 Tissue	39 Cattle		40 Sheep and goats		41 Elk and deer	
	42 BSE		43 Scrapie		44 CWD	
	45 Infectivity ¹	46 PrP ^{TSE}	47 Infectivity ¹	48 PrP ^{TSE}	49 Infectivity ¹	50 PrP ^{TSE}
Peripheral nervous system						
Peripheral nerves	[+]	+	+	+	NT	+
Autonomic ganglia ⁴	NT	+	NT	+	NT	+
Lymphoreticular tissues						
Spleen	-	-	+	+	NT	+
Lymph nodes	-	-	+	+	NT	+
Tonsil	+	-	+	+	NT	+

	Tissue	Cattle		Sheep and goats		Elk and deer	
		BSE		Scrapie		CWD	
		Infectivity ¹	PrP ^{TSE}	Infectivity ¹	PrP ^{TSE}	Infectivity ¹	PrP ^{TSE}
4	Nictitating membrane	+	-	[+]	+	NT	+
6	Thymus	-	NT	+	+	NT	-
7	Alimentary tract⁵						
8	Oesophagus	-	NT	[+]	+	NT	+
9	Fore-stomach ⁶	-	NT	[+]	+	NT	+
10	(ruminants only)						
11	Stomach/abomasum	-	NT	[+]	+	NT	+
12	Duodenum	-	-	[+]	+	NT	+
13	Jejunum ⁷	-	+	[+]	+	NT	NT
14	Ileum ⁷	+	+	+	+	NT	+
15	Appendix	NA	NA	NA	NA	NA	NA
16	Colon/caecum ⁷	-	-	+	+	NT	+
17	Rectum	NT	NT	NT	+	NT	+
18	Reproductive tissues						
19	Placenta ⁸	-	NT	+	+	NT	-
20	Ovary ³	-	NT	-	-	NT	-
21	Uterus ³	-	NT	-	-	NT	-
22	Other tissues						
23	Mammary gland/udder ⁹	-	NT	-	+	NT	NT
24	Skin ^{3, 10}	-	NT	-	+	[+]	[+]
25	Adipose tissue	-	NT	NT	NT	[+]	NT
26	Heart/pericardium	-	NT	-	NT	NT	+
27	Lung	-	NT	-	-	NT	+
28	Liver ³	-	NT	+	-	NT	-
29	Kidney ^{3, 11}	-	-	[+]	+	NT	+
30	Adrenal	[+]	+	+	-	NT	+
31	Pancreas ³	-	NT	+	NT	NT	+
32	Bone marrow ¹²	[+]	NT	+	NT	NT	-
33	Skeletal muscle ¹³	[+]	NT	[+]	+	[+]	-
34	Tongue ¹⁴	-	NT	[+]	+	NT	-
35	Blood vessels	-	NT	NT	+	NT	-
36	Nasal mucosa ¹⁵	-	NT	+	+	NT	+
37	Salivary gland	-	NT	+	NT	-	-
38	Cornea ¹⁶	NT	NT	NT	NT	NT	NT
39	Body fluids, secretion and excretions						
40	CSF	-	NT	+	-	NT	NT
41	Blood ¹⁷	-	?	+	?	+	?
42	Saliva	NT	NT	-	NT	+	[-]
43	Milk ¹⁸	-	-	+	[+]	NT	NT
44	Urine ¹⁹	-	NT	-	-	-[+]	[+]
45	Feces ¹⁹	-	NT	-	NT	-[+]	NT

Category IC: Tissues with no detectable infectivity

Tissue	Cattle		Sheep and goats		Elk and deer	
	BSE		Scrapie		CWD	
	Infectivity ¹	PrP ^{TSE}	Infectivity ¹	PrP ^{TSE}	Infectivity ¹	PrP ^{TSE}
Reproductive tissues						
Testis	–	NT	–	–	NT	–
Prostate/Epididymis/Seminal vesicle	–	NT	–	–	NT	–
Semen	–	NT	–	–	NT	NT
Placenta fluids	–	NT	NT	NT	NT	NT
Foetus ²⁰	–	NT	–	–	NT	(–)
Embryos ²⁰	–	NT	?	NT	NT	NT
Musculo-skeletal tissues						
Bone	–	NT	NT	NT	NT	NT
Tendon	–	NT	NT	NT	NT	NT
Other tissues						
Gingival tissues	NT	NT	NT	NT	NT	NT
Dental pulp	NT	NT	NT	NT	NT	NT
Trachea	–	NT	NT	NT	NT	–
Thyroid gland	NT	NT	–	NT	NT	–
Body fluids, secretions and excretions						
Colostrum ²¹	(–)	–	(?)	NT	NT	NT
Cord blood ²¹	–	NT	NT	NT	NT	NT
Sweat	NT	NT	NT	NT	NT	NT
Tears	NT	NT	NT	NT	NT	NT
Nasal mucus	NT	NT	NT	NT	NT	NT
Bile	NT	NT	NT	NT	NT	NT

1. Infectivity bioassays of human tissues have been conducted in either primates or mice (or both), bioassays of cattle tissues have been conducted in either cattle or mice (or both), and most bioassays of sheep and/or goat tissues have been conducted only in mice. In regard to sheep and goats not all results are consistent for both species, for example, two goats (but no sheep) have contracted BSE naturally [Eurosurveillance, 2005, Jeffrey et al., 2006]. Similarly, most of the results described for CWD were derived from studies in deer, and findings may not be identical in elk or other cervids.

2. In experimental models of TSE, the optic nerve has been shown to be a route of neuroinvasion, and contains high titres of infectivity.

3. No experimental data about infectivity in pituitary gland or dura mater in humans with all forms of human TSE have been reported, but cadaveric dura mater patches, and growth hormone derived from cadaveric pituitaries have transmitted disease to hundreds of people and therefore must be included in the category of high-risk tissues. PrP^{TSE} was detected by immunoblot in the dura mater of a vCJD patient who died in the US after an unusually long incubation period (see also Table IB for other positive tissues: skin, kidney, liver, pancreas, ovary and uterus) [Notari et al., 2010]. It must be mentioned that earlier studies of numerous cases examined in the UK reported all of these tissues to be negative [Ironsides et al., 2002, Head et al., 2004].

4. In cattle, PrP^{TSE} is reported to be inconsistently present in the enteric plexus in the distal ileum, but immunohistochemical examination of tissues from a single 'fallen stock' case of BSE in Japan suggested (albeit equivocally) involvement of myenteric plexuses throughout the small and large intestine [Kimura and Haritani, 2008].

5. In vCJD, PrP^{TSE} is limited to gut-associated lymphoid and nervous tissue (mucosa, muscle, and serosa are negative).

6. Ruminant fore stomachs (reticulum, rumen, and omasum) are widely consumed, as is the true stomach (abomasum). The abomasum of cattle (and sometimes sheep) is also a source of rennet.

7. When a large BSE oral dose was used to infect cattle experimentally, infectivity was detected in the jejunum and the ileo-caecum junction in Tg mice overexpressing PrP [courtesy of Dr M Groschup]. PrP^{TSE} was detected at low incidence in lymphoid tissue of ileum [Terry et al., 2003] and has been detected at an even lower frequency in jejunal lymphoid tissue of cattle similarly infected by the oral route [EFSA, 2009].

- 1 8. A single report of transmission of sporadic CJD infectivity from human placenta has never been confirmed and is considered
2 improbable.
- 3 9. PrP^{TSE} has been detected in scrapie-infected sheep with chronic mastitis, but not from infected sheep without mastitis [Ligios
4 et al., 2005].
- 5 10. Studies in hamsters orally infected with scrapie revealed that PrP^{TSE} deposition in skin was primarily located within small nerve
6 fibres. Also, apical skin 'velvet' from the antlers of CWD-infected deer is reported to contain PrP^{TSE} and infectivity [Angers et al., 2009].
- 7 11. PrP^{TSE} detected by immunocytochemistry in the renal pelvis of scrapie-infected sheep [Siso et al., 2006], and in lymphoid follicles
8 within connective tissue adjacent to the renal pelvis in CWD-infected mule deer [Fox et al., 2006].
- 9 12. A single positive marrow in multiple transmission attempts from cattle orally dosed with BSE-infected brain [Wells et al., 1999,
10 Wells et al., 2005, Sohn et al., 2009].
- 11 13. Muscle homogenates have not transmitted disease to primates from humans with sporadic CJD, or to cattle from cattle with BSE.
12 However, intra-cerebral inoculation of a semitendinosus muscle homogenate (including nervous and lymphatic elements) from a single
13 cow with clinical BSE has transmitted disease to transgenic mice that overexpress PrP at a rate indicative of trace levels of infectivity
14 [Buschmann and Groschup, 2005]. Also, recent published and unpublished studies have reported the presence of PrP^{TSE} in skeletal
15 muscle in experimental rodent models of scrapie and vCJD [Beekes et al., 2005], in experimental and natural scrapie infections of
16 sheep and goats [Andreoletti et al., 2004], in sheep orally dosed with BSE [Andreoletti, unpublished data], and in humans with
17 sporadic, iatrogenic, and variant forms of CJD [Glatzel et al., 2003, Kovacs et al., 2004, Peden et al., 2006]. Bioassays of muscle in
18 transgenic mice expressing cervid PrP have documented infectivity in CWD-infected mule deer [Angers et al., 2006], and experiments
19 are underway to determine whether detectable PrP^{TSE} in other forms of TSE is also associated with infectivity.
- 20 14. In cattle, bioassay of infectivity in the tongue was negative, but the presence of infectivity in palatine tonsil has raised concern
21 about possible infectivity in lingual tonsillar tissue at the base of the tongue that may not be removed at slaughter [Wells et al.,
22 2005, EFSA, 2008]. In sheep naturally infected with scrapie, 7 of 10 animals had detectable PrP^{TSE} in the tongue [Casalone et al.,
23 2005, Corona et al., 2006].
- 24 15. Limited chiefly to regions involved in olfactory sensory reception.
- 25 16. Because only one case of iatrogenic CJD has been certainly attributed to a corneal transplant among hundreds of thousands of
26 recipients (one additional case is considered probable, and another case only possible), cornea has been categorized as a lower-risk
27 tissue, other anterior chamber tissues (lens, aqueous humour, iris, conjunctiva) have been tested with a negative result both in vCJD
28 and other human TSEs, and there is no epidemiological evidence that they have been associated with iatrogenic disease transmission.
- 29 17. A wealth of data from studies of blood infectivity in experimental rodent models of TSE have been extended by recent studies
30 documenting infectivity in the blood of sheep with naturally occurring scrapie and in sheep transfused with blood from BSE-infected
31 cattle [Houston et al., 2008], of deer with naturally occurring CWD [Mathiason et al., 2006], and (from epidemiological observations)
32 in the red cell fraction (which includes significant amounts of both plasma and leukocytes) of four blood donors in the pre-clinical
33 phase of vCJD infections [reviewed in Brown, 2006, Hewitt et al., 2006]. Plasma Factor VIII administration has also been potentially
34 implicated in a subclinical case of vCJD in a haemophilia patient [Peden et al., 2010]. Blood has not been shown to transmit disease
35 from humans with any form of 'classical' TSE [Dorsey et al., 2009], or from cattle with BSE (including fetal calf blood). A number
36 of laboratories using new, highly sensitive methods to detect PrP^{TSE} are reporting success in a variety of animal and human TSEs.
37 However, several have experienced difficulty obtaining reproducible results in plasma, and it is not yet clear that positive results
38 imply a potential for disease transmissibility, either because of false positives, or of 'true' positives that are due to sub-transmissible
39 concentrations of PrP^{TSE}. Because of these considerations (and the fact that no data are yet available on blinded testing of specimens
40 from naturally infected humans or animals) the expert group felt that it was still too early to evaluate the validity of these tests with
41 sufficient confidence to permit either a negative or positive conclusion.
- 42 18. Evidence that infectivity is not present in milk from BSE-infected bovines includes temporo-spatial epidemiologic observations
43 failing to detect maternal transmission to calves suckled for long periods, clinical observations of over a hundred calves suckled by
44 infected cows that have not developed BSE, and experimental observations that milk from infected cows reared to an age exceeding
45 the minimum incubation period has not transmitted disease when administered intra-cerebrally or orally to mice [Middleton and
46 Barlow, 1993, Taylor et al., 1995]. Also, PrP^{TSE} has not been detected in milk from cattle incubating BSE following experimental oral
47 challenge [SEAC, 2005]. However, low levels (μg to ng/L) of normal PrP have been detected in milk from both animals and humans
[Francini et al., 2006]. PrP^{TSE} has been detected in the mammary glands of scrapie-infected sheep with chronic mastitis [Ligios et al.,
2005], and very recently it has been reported that milk (which in some cases also contained colostrum) from scrapie-infected sheep
transmitted disease to healthy animals [Konold et al., 2008, Lacroux et al., 2008].

1 19. A mixed inoculum of urine and faeces from naturally infected CWD deer did not transmit disease during an 18-month observation
2 period after inoculation of healthy deer with a heterozygous (96 G/S) PRNP genotype [Mathiason et al., 2006]. However, recent
3 bioassays in Tg mice have transmitted disease from both urine [Haley et al., 2009] and faeces [Tamgüney et al., 2009]. In addition, mice
4 with lymphocytic nephritis that were experimentally infected with scrapie shed both PrP^{TSE} and infectivity in urine, when bioassayed in
5 Tg mice [Seeger et al., 2005]. Very low levels of infectivity have also been detected in the urine (and histologically normal kidneys) of
6 hamsters experimentally infected with scrapie [Gregori and Rohwer, 2007, Gonzalez-Romero et al., 2008]. Finally, in an experimental
7 scrapie-hamster model, oral dosing resulted in infectious faeces when bioassayed in Tg mice over-expressing PrP [Safar et al., 2008].

8 20. Embryos from BSE-affected cattle have not transmitted disease to mice, but no infectivity measurements have been made on fetal
9 calf tissues other than blood (negative mouse bioassay) [Fraser and Foster, 1994]. Calves born of dams that received embryos from
10 BSE- affected cattle have survived for observations periods of up to seven years, and examination of the brains of both the unaffected
11 dams and their offspring revealed no spongiform encephalopathy or PrP^{TSE} [Wrathall et al., 2002].

12 21. Early reports of transmission of sporadic CJD infectivity from human cord blood and colostrum have never been confirmed and
13 are considered improbable. A bioassay from a cow with BSE in transgenic mice over-expressing bovine PrP gave a negative result
14 [Buschmann and Groschup, 2005], and PrP^{TSE} has not been detected in colostrum from cattle incubating BSE following experimental
15 oral challenge [SEAC, 2005].
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